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TAGS: MCAP, NATO, CA

SUBJECT: NATO FORCE PROPOSALS/GOALS 1975-80 CANADA

REF: (A) STATE 42348 (B) MCM-14-74

1. THIS MESSAGE PROVIDES SPECIFIC GUIDANCE FOR MISSION
USE DURING CONTINUING DRC REVIEW OF CANADIAN FORCE
PROPOSALS/GOALS. THE GENERAL APPROACH USED IN DEVELOPING

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THIS GUIDANCE WAS DESCRIBED IN REF A. FYI. WE REITERATE

THAT THE CONCEPT EMPLOYED IN ARRIVING AT US PROPOSED FORCE GOALS DOES NOT ATTEMPT TO SUPPLANT THE MILITARY CONSIDERATIONS EXPRESSED AS MC PRIORITIES IN FORCE PROPOSALS. RATHER, IT USES THOSE PROPOSALS AS A DEPARTURE POINT TO INTERWEAVE ECONOMIC, POLITICAL, AND USG POLICY CONSIDERATIONS INTO THE FORCE PLANNING PROCESSES OF THE ALLIANCE. END FYI.

2. AS DESCRIBED IN REF A, OUR "REASONABLE CHALLENGE" FOR NATO COUNTRIES WAS DEFINED AS THE INCREMENTAL FUNDS -- OVER AND ABOVE CURRENT NATIONAL EXPENDITURE PLANS -- THAT COUNTRIES WOULD HAVE DURING 1975-80 IF THEY MAINTAINED THEIR CURRENT PERCENTAGE OF GNP DEVOTED TO DEFENSE. IN THE CASE OF CANADA OUR "REASONABLE CHALLENGE" WOULD BE AN ADDITIONAL EXPENDITURE OF 2,563 MILLION CANADIAN DOLLARS, OR AN INCREASE OF ABOUT SEVENTEEN PERCENT OVER AND ABOVE OUR PROJECTION OF CURRENTLY PLANNED 1975-80

EXPENDITURES (15,043 MILLION CANADIAN DOLLARS).

3. WE HAVE ALSO FOLLOWED THE PROCEDURE DESCRIBED IN REF A FOR DISTILLING A US PROPOSED LIST OF PRIORITY ONE FORCE GOALS OUT OF REF B. IN THE CASE OF CANADA, NARROWING THE CRITERIA FOR PRIORITY ONE TO THOSE FORCE PROPOSALS WHICH SEEM TO ADVANCE NATO'S FORCE STRUCTURE TOWARDS THE OBJECTIVES EMPHASIZED BY SECRETARY SCHLESINGER HAS RESULTED IN THE PROPOSED FORCE GOALS INCLUDED BELOW IN TABLES III-I THROUGH -3.

4. WE ASSUME MISSION WILL WORK CLOSELY WITH DELEGATIONS AND INTERNATIONAL STAFF IN CARRYING OUT APPROPRIATE MISSIONARY WORK.

5. THE FOLLOWING SECTIONS PROVIDE DETAILS ON THE FORCE PROPOSALS FOR CANADA.

SECTION II: COMPUTATION OF "REASONABLE CHALLENGE"

- EXPENDITURE TARGETS FOR CANADA

1. THIS SECTION DESCRIBES THE PROCESS USED TO
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ESTABLISH OUR REASONABLE CHALLENGE EXPENDITURE TARGETS FOR CANADA. A SUMMARY OF THE KEY STEPS IS PRESENTED BELOW FOLLOWED BY A GENERAL DESCRIPTION OF DATA SOURCES AND ASSUMPTIONS.

- 1972 CONSTANT PRICES, CANADIAN \$ IN MILLIONS

(1) (2) (3)

PROJECTED PERCENTAGE OF 1975-80 DEFENSE
 1975-80 GNP CURRENTLY EXPENDITURES TARGET BASED
 GNP DEVOTED TO ON MAINTAINING CURRENT
 DEFENSE PERCENTAGE OF GNP DEVOTED
 - - - TO DEFENSE

718,592 2.45 PERCENT 17,606
 (5) (6)

(4) "REASONABLE CHALLENGE" "REASONABLE
 PROJECTED (DIFFERENCE BETWEEN CHALLENGE" AS A
 1975-80 DEFENSE TARGET AND NATIONAL PERCENT OF PROJECT-
 EXPENDITURES PLANS ED EXPENDITURES
 BASED ON CURRENT (3) - (4) BASED ON NATIONAL
 NATIONAL PLANS - PLANS

15,043 2,563 17.0

SUMMARY OF KEY STEPS

2. FIRST, WE PROJECTED TOTAL CANADIAN GNP FOR
 1975 THROUGH 1980 (COL 1). NEXT, WE DETERMINED THE TOTAL
 FUNDS THAT WOULD BE AVAILABLE FOR DEFENSE DURING 1975-
 1980 IF CANADA ADHERED TO MINISTERIAL GUIDANCE CALLING
 FOR NATIONS TO ALLOCATE AT LEAST A CONSTANT SHARE OF THEIR
 NATIONAL WEALTH, I.E., THEIR GNP, TO DEFENSE (COL. 3).
 WE THEN DETERMINED WHAT FUNDS CANADA WOULD HAVE AVAILABLE
 FOR DEFENSE DURING 1975-1980 BASED ON CURRENT NATIONAL
 EXPENDITURE PLANS (COL. 4). WE ASSUMED THAT THE FORCE
 PROPOSALS ALREADY IN NATIONAL FORCE PLANS WOULD BE FUNDED
 OUT OF THE AMOUNTS SHOWN IN COL. 4 AND THAT ADDITIONAL
 FUNDING, OVER AND ABOVE THE AMOUNTS SHOWN IN COL. 4,
 WOULD BE NECESSARY TO FUND ANY ADDITIONAL FORCE PROPOSALS
 (OTHER THAN NO COST/LOW COST PROPOSALS). COLUMN 5 IS THE
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DIFFERENCE BETWEEN TOTAL DEFENSE EXPENDITURES BASED ON
 MAINTAINING THE CURRENT GNP PERCENTAGE (COL. 3) AND
 TOTAL DEFENSE EXPENDITURES BASED ON CURRENT NATIONAL
 EXPENDITURE PLANS (COL. 4). THIS REPRESENTS OUR
 PROPOSED REASONABL
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